

Annual Report

2018



BAILIWICK OF GUERNSEY
LAW ENFORCEMENT

Foreword

I have the pleasure of introducing the 2018 Annual Report for Bailiwick of Guernsey Law Enforcement (BLE), which comprises the Guernsey Police Force and the Guernsey Border Agency, and also includes Trading Standards.

This document provides an oversight of the breadth of work undertaken across Law Enforcement and includes certain statistics for which there is a statutory obligation to publish.

I would like to express my sincere thanks to all the members of staff who have contributed to the organisation's work during this period. Throughout the year we faced some significant challenges; however, with the assistance of our partner agencies and with the dedication and skills of the team working within Law Enforcement, I genuinely believe that we have met these challenges head on and have delivered a quality service to our community.



Ruari Hardy
Head of Law Enforcement

I was appointed the of Head of Law Enforcement in January 2019 and would like to express the organisation's thanks to the previous Head of Law Enforcement, Patrick Rice who oversaw the organisation during 2018, for his leadership and oversight during his eight years of service in the Bailiwick. The succession process leading up to my appointment has shown that the development of local talent across BLE is crucial and going forward there is a necessity to ensure that all staff have the best opportunities to develop their skills and careers. BLE has exceptionally talented staff and an environment of support and development must be evident across the organisation to allow every member of staff an opportunity to reach their full potential.

This report indicates the diversity of work undertaken across Law Enforcement. This work is often challenging and requires skills and abilities which are nurtured and grown across the organisation over a number of years. The value of Law Enforcement and the qualities and skills should not be underestimated, it is these skills that continue to ensure that our communities across the Bailiwick remain safe and secure.

During 2018, I was part of the Command Team and had specific responsibility for the Economic Crime Division. Work undertaken within this area is of tremendous significance to the Bailiwick for it has a fundamental impact upon our economy and the ability of this island to continue to grow economically, in an ethical and sustainable way. A number of areas of work have had increasing pressure placed upon them including the increase in cyber enabled criminality, offences linked to the use of social media and electronic devices, together with safeguarding in the context of young people and those suffering mental health issues.

Following an inspection of Law Enforcement undertaken by Her Majesty's Inspectorate of Constabulary, Fire and Rescue Services (HMICFRS) in 2017/2018, the results of that inspection were published in the last quarter of 2018. Since then, BLE have worked with the Committee for Home Affairs to implement the recommendations and areas for improvement arising from that activity. The organisation was aware of many of the recommendations and areas of improvement in advance of the formal publication, and did not stand still in seeking a process to address these issues in a timely way.

Since the publication of the HMICFRS inspection report, the organisation has continued to work upon the areas for improvement and recommendations with increased vigour. Some of these areas will take some time to bring to a conclusion, others have been more straightforward to address.

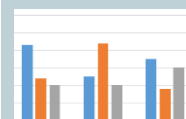
The economic environment across the public service remains challenging, and the need to collaborate and work in partnership with key stake holders across the Bailiwick has never been more important. Issues such as resources, retention of staff and investment in skills and training are all areas that have been put under increased pressure during 2018. The organisation has prioritised and invested in areas where we believe the most risk is apparent for our communities.

During the year a huge amount of effort from areas right across Law Enforcement was put into preparations for the potential exit of the United Kingdom from the European Union, and the consequential effect on the Bailiwick, particularly in respect of customs and immigration matters. A job made particularly difficult by the uncertainty of the outcomes and the sometimes unrealistic timescales imposed. The work involved contingency planning as well as implementing legislation, processes and new initiatives to deal with 'the new normal' operating arrangements after the UK's exit from the EU. Specific projects delivered during 2018 included making preparations for the EU Settlement Scheme, implementing a new emergency passport issuing system and developing the Guernsey Electronic Manifest System, so that it can continue to function once the link to the EU tariff system is lost.

An area that has received significant attention during 2018 has been the way in which we record crimes and incidents that come to our attention. In 2018, this organisation adopted the National Crime Recording Standard (NCRS). Since then BLE have logged crimes in accordance with this national standard and the Home Office Counting Rules (HOCR) leading to a transition from how we previously formally recorded crime. Previous crime recording had always been ethical, however, the nature of all crimes and whether or not they are actually counted as being crimes or incidents has now been changed. This has led to an increase in the volume of criminality recorded. However, the importance is in how these issues are resolved and reported upon. Further explanation will be given within this report as to the change in crime recording and the implications it has had upon statistical data. This is a significant progress for the organisation and will be to the benefit of public information and future resource allocation as we can better understand the outcomes of reported crime.

The Bailiwick of Guernsey remains a very safe place in which to live and work. Law Enforcement has continued to respond to the changes in demand profile across our communities and invest in the skills needed to provide the necessary services to the public. The protection of our Borders, the engagement with of our communities and the ability to bring those to justice who choose to break our laws, remains robust.

It is a privilege for me to take up the reins of this organisation and I look forward to working with our communities, my colleagues across Law Enforcement, politicians and government in keeping the Bailiwick of Guernsey safe and secure.



Statistical digest
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Key Activities

The vision for Bailiwick of Guernsey Law Enforcement, the umbrella term for Guernsey Police and Guernsey Border Agency, is:

“

We will work together with our partner agencies to keep the Bailiwick safe and secure, providing effective, accessible and responsive services which are trusted, delivered ethically and meet the needs of the communities we serve.

”

To achieve this vision, Bailiwick Law Enforcement worked towards eight overall service delivery priorities in 2018, and this report provides an overview of how the organisation tackled these priorities:

- Security
- Protecting the Vulnerable
- Tackling Crime and Anti-Social Behaviour
- Community Engagement and Citizen Experience
- Technology
- Standards, Performance and Development
- Specialist Capabilities
- Efficiency

In all that Bailiwick of Guernsey Law Enforcement does, the organisation works towards the principles of the ‘4 P’s’:

Prepare	by working with others to reduce the impact of crime and disorder upon all our communities
Protect	to provide services with the aim of protection against crime and those that have the potential to cause harm to the Bailiwick
Prevent	by working in partnership with other law enforcement agencies, parishes, States Committees and the voluntary sector to prevent people from engaging in crime and disorder which causes harm to the Bailiwick
Pursue	prosecuting and disrupting crime and disorder which impact upon Bailiwick communities’ quality of life and reputation as a world class financial centre



Joint Emergency Services Control Centre

Security

To ensure that the Bailiwick of Guernsey continues to be a safe and secure place in which to live, work and do business

Emergency Response

Police officers respond to emergency calls on a 24 hour, 7 days a week basis. These emergency response officers undertake a training and development programme to enable them to act as an initial responder to a range of incidents, including crimes, public disorder and events where harm has or is likely to be caused to people or property.



12,294 calls for Police service in 2018

Whilst a uniformed officer may be the first responder, there are a range of other services and specialised teams trained and equipped to support these frontline officers



Police Officers and Civil Protection Volunteers assisting during high winds and high tides

High Profile Events and Incidents

On 21st & 22nd June, Guernsey hosted the 30th British Irish Council summit meeting. Due to the threat assessment together with the presence of Welsh, Scottish and Irish first ministers and the attendance of two protected VIPs, a significant security operation was necessary for the event. This operation was one of the largest protective security operations undertaken in the Bailiwick, involving around 85 staff. It included Guernsey police officers and staff, Guernsey Border Agency officers and mutual aid officers from five different police forces together with the South West Counter Terrorism Intelligence Unit.

A professional display of policing and security duties were required in the lead up and on a 24 hour basis during the two day event. There was a staff annual leave and training embargo and abstractions from core roles placed additional pressure on staff covering normal duties. This was an excellent example of Law enforcement team working that resulted in a successful operation.

Road Safety Campaigns and Initiatives

Throughout the year a number of operational orders were created to target a variety of road safety issues including: drink driving, the use of mobile phones whilst driving, excessive speed, un-roadworthy vehicles, abandoned vehicles and pedal cycle safety. Such proactive operations were carried out throughout the Bailiwick.

Christmas anti-drink drive campaign in numbers:

- 853 vehicles stopped
- 43 breath tests administered
- 5 arrests for driving whilst over the prescribed limit
- 1 arrest for failing to provide breath test
- 1 arrest for being unfit to drive through drink or drugs
- 1 arrest for driving whilst disqualified
- 102 drivers required to produce their driving document
- 20 drivers reported for vehicle defect offences.

The Alderney police team carried out high visibility mobile patrols concentrating on licensed premises. This activity resulted in a number of prosecutions for drink drive offences. Of note, one particular offender was stopped twice within 2 months whilst driving over the prescribed limit; this resulted in a penalty of 160 hours community service, a five-year driving ban and a fine.

Sudden Death Investigation

On the morning of Monday 8th January, officers attended, alongside colleagues from the Fire Service, a secluded area near Petit Bôt where a car had been burnt-out. Initial enquiries were carried out but as a result of the significant fire damage to the vehicle, a further detailed forensic examination was required. This examination was carried out by specialist Scenes of Crime Officers and they found what they suspected were parts of skeletal remains. It was later confirmed that the material recovered was in fact human remains. A report was later received that a 33 year old man was missing and had not been seen since the early hours of Monday 8th January.



Officers carried out a significant number of enquiries. A fire expert visited the island to help with a further examination of the car. A pathologist from the UK Home Office conducted a post mortem examination of the remains which were subsequently confirmed as human and DNA evidence established they were that of the missing person. The remains of a shotgun were also found in the car. Additionally, a sombre and reflective letter that had been handed to police was confirmed via a handwriting expert to have been written by the man.

The UK National Crime Agency (NCA) visited Guernsey and worked with the investigating team to provide assistance and support in this case. The NCA provide this service to police forces across the UK, particularly in such cases as this one. This joint working with the NCA has provided opportunities to build on the significant and detailed work undertaken so far. Officers continue to work closely with the family of the man as this investigation continues.

Protecting the Borders

Law Enforcement is proactive in protecting the Bailiwick's borders and focuses on three main themes:

- Protecting the Common Travel Area
- Protecting the Revenue
- Protecting the Community from Harm

Much of the activity involves working in liaison with UK, French, Jersey and other Law Enforcement Agencies particularly in respect of illegal immigration operations. Activity is also made towards causing the dismantling and/or disrupting of syndicates through early intervention and gearing resource to risk using a wide range of assets to achieve successful outcomes.



GBA Officer using x-ray equipment at the port

Examples of gearing resources to risk include utilising the cash detector dog to identify substantial amounts of money being exported, suspected to be proceeds of crime.



'Leopardess' being used by Guernsey Border Agency on operations

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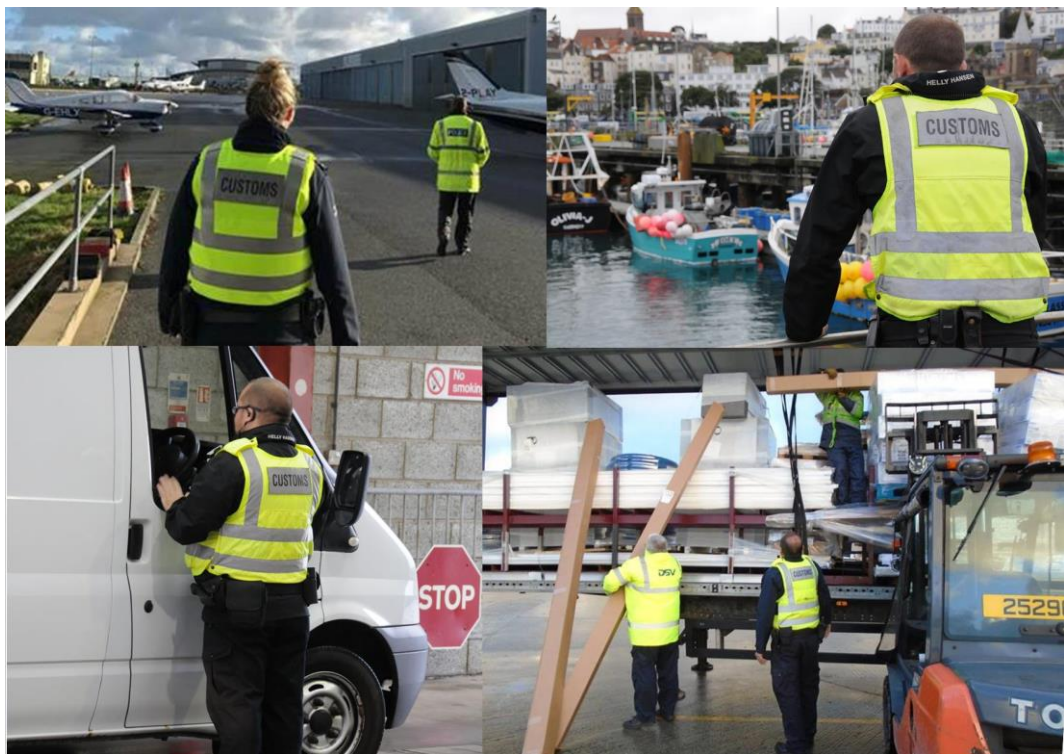
serious and organised crime groups were dismantled or seriously disrupted engaged in drug trafficking and money laundering

3

local syndicates were also dismantled in relation to drug trafficking activities

£43.99 million collected in import/excise duty
6,912 passports issued
60 emergency passports issued
130 seizures of controlled drugs made
155 seizures of other goods made

As well as taking executive action in the Bailiwick, BLE seek to tackle the threat at source at every opportunity. Working in this way, BLE seeks to effectively expand our borders by working with other jurisdictions and provides a range of intelligence to assist with investigations and the prosecution of offenders elsewhere in the world.



GBA Officers at work

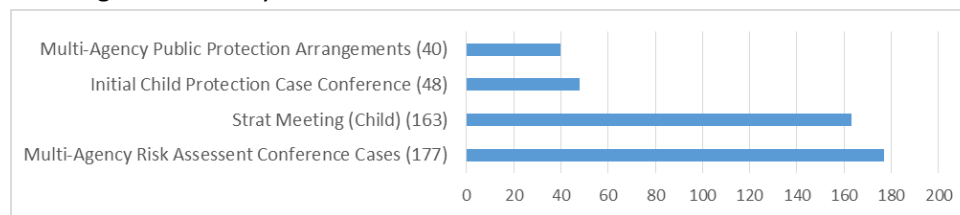
Protecting the Vulnerable

To protect those who are most at risk of becoming victims

Public Protection Unit (PPU)

PPU work with partner agencies in relation to public protection and safeguarding matters across the Bailiwick. They regularly attend meetings to discuss current threats and sexual offender management and they have a multi-agency approach to problem solving. The cases they deal with can be complex and historic and a variety of case conferences and strategy meetings are held in conjunction with other agencies and the Law Officers to identify the most appropriate investigative strategies, together with identifying current trends of offending.

Meetings attended by PPU included:



PPU dealt with a variety of cases over the year. These included:

- An individual who was convicted of behaving in an indecent manner: sentenced to 3 months in prison. Notification and SOPO (Sexual offences prevention order) issued for 7 years.
- An individual who pleaded guilty to indecent image offences (of his step-daughter): sentenced to 8 months imprisonment. Notification for 7 years and SOPO for 5 years.
- An individual who was convicted of Gross Indecency and Indecent assault on a child: sentenced to 4 years imprisonment and notification for 15 years.
- An individual convicted of assault (x 6) on her step-daughter (physical assault): sentenced to 3 years and 6 months imprisonment



Community Support during severe weather - snow

In early 2018 Alderney in particular was severely affected by heavy snowfall. During this disruption, Alderney Support Team officers assisted the community delivering meals on wheels provisions to the elderly and delivering urgent medical prescriptions throughout the island, providing a valuable service to some of the most vulnerable members of the community.

Tackling Crime and Anti-Social Behaviour

To prevent, investigate and reduce crime and anti-social behaviour, working with partners to focus on the specific offences that cause the greatest harm to our Bailiwick communities

Crime & Justice Survey 2018

Not all crime is reported to Law Enforcement, therefore it is important to use other means to gauge the public's perception of crime levels and any concerns of becoming a victim. One of the methods employed is by public survey.

In its commitment to engage with the local community, the Committee for Home Affairs provides islanders with an opportunity to give feedback on the experiences by taking part in the Crime & Justice Survey. In 2018 results included:

- The majority of respondents **considered crime levels to have stayed the same or increased slightly.**
- The majority were of respondents were **'Not at all worried' or 'Not very worried' about being a victim of crime.**
- The crimes which caused most concern among respondents were **'being subjected to a fraud or scam', 'vandalism/criminal damage' and 'speeding/dangerous driving'.**



Increased police presence during Christmas late night shopping events

Offensive Weapons

With the apparent increase in certain violent crimes in the UK, and particularly offences relating to knives and bladed weapons, an access for public information was submitted concerning offensive weapons in Guernsey. There were 13 offences reported in 2016, 27 in 2017 and 23 in this year. The cases were dealt with as detailed below.

Possession of Offensive Weapons	Offences
Charged / summonsed	7
Charged / summonsed with alternative offences	1
Not in the public interest (police)	1
Not in the public interest (Law Officers)	1
Adult – police caution	2
Youth – community resolution/restorative justice	1
Further action by other body or agency	1
Cancelled crime (no notifiable crime had occurred)	8
To be resulted	1
TOTAL	23 (27)

Focusing on Anti-Social Behaviour

The move to the National Crime Recording System with improved crime management and statistical data has allowed BLE to conduct more focused analysis, including geo-mapping and incident time analysis for anti-social behaviour.

The identification of the pattern of problem areas and times has enabled concentrated policing action plans to be put in place to target specific risk areas in a visible and proactive manner.



Removing abandoned vehicles

During the year this included proactive initiatives carried out by the Neighbourhood Police Team working with partner agencies to remove abandoned vehicles from locations including a housing estate as well as church car parks.

Intelligence

The BLE Criminal Intelligence Unit (CIU) which is a joint Police/GBA team make intelligence disseminations and provide intelligence packages to teams across BLE on a range of subject matters to ensure that all activity is intelligence-led and well informed. The aim of

3,345 intelligence disseminations

32 intelligence packages provided to BLE teams

the CIU is to tackle all levels of criminal activity and provide assistance and advice on specialised areas of intelligence led law enforcement activities so that the best outcomes can be achieved.

Cybercrime

To increase the public awareness of cybercrime, in November BLE took part in a multi-agency partnership formed to help educate the public on how to avoid online crime and fraud. BLE have continued to invest in the Get Safe Online campaign on a pan-island basis with Jersey. This involves a link on the [Guernsey Police website](#) which takes you to the [Get Safe Online website](#) which provides a wide range of useful information relating to online security and also details how to get in touch with BLE with any related concerns. The Get Safe Online link features prominently on the Guernsey Police website.

Economic Crime

The more serious or complex financial crimes are multi-jurisdictional and can cross many international boundaries. This sets a challenge in trying to identify what can be realistically investigated. Due to the nature of the financial services offered in Guernsey, it is more usual for finances or assets to be in Guernsey or in the ownership of

Financial Crime in numbers:

2,108 Suspicious Activity Reports (SARs) provided to the Financial Intelligence Service

86 requests for assistance received

35 requests for assistance sent to other jurisdictions

1,490 Consent Requests received (63% relating to SARs received)

17 cases referred to the International Confiscation and Asset Recovery Team

9 cases referred to the Financial Criminal Team

a Guernsey company, with the controlling mind behind the crime being resident in another jurisdiction. This is where membership of groups such as the Egmont Group (international cooperation of Financial Intelligence Units) provides value by real time exchange of intelligence. It is of paramount importance for BLE to play its part in ensuring Guernsey's reputation as a well regulated finance centre is maintained.

Community Engagement and Citizen Experience

Building and strengthening Bailiwick community partnerships to make Law Enforcement more open, accessible and responsive

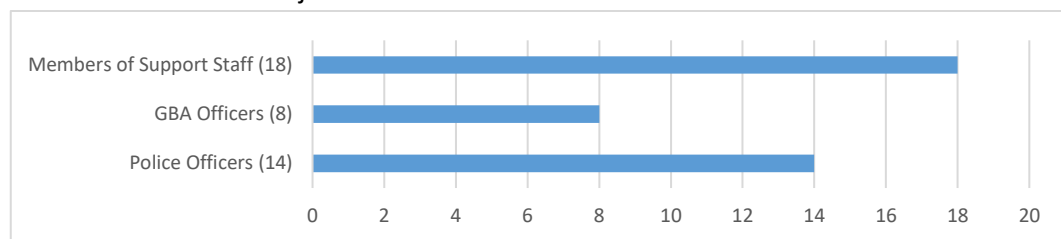


Open evening at Elizabeth College

Open evenings were well attended in 2018 attracting a range of people interested in careers in law enforcement, ranging from students to those looking to return to work following a career break.

Law Enforcement Recruitment

A total of 40 individuals joined Law Enforcement in 2018:



Outreach Base

The Neighbourhood Police Team became part of the new outreach base at the bus terminus, an initiative shared among different agencies. Officers from the team are now available at the base at the old bus information kiosk between 3pm and 4pm on Tuesdays and Fridays.



Neighbourhood Police team
Outreach base at the bus terminus

Customer Service

BLE reviewed its quality of service through the engagement of an independent 'Customer Service Excellence Standard' assessor from the UK's Centre for Assessment in 2017. A comprehensive 'desk top' review of evidence was provided against 56 areas of customer service under the criteria of: Customer Insight, The Culture of the Organisation, Information and Access, Delivery and Timeliness and Quality of Service.

Following the initial review carried out in 2017, the assessor returned in November 2018 to conduct a 12 month 'surveillance visit' after which BLE received a report detailing results. The report showed that BLE had increased its compliance and also received a number of 'compliance plus' ratings in areas commended as 'exemplar beyond the standard and evidence of excellent practice'. A further 'surveillance visit' is scheduled to take place in November 2019 as part of the continuous improvement journey.

Customer Service Awards Win

Immigration Officer Peter Archer won the 'Best Service from Travel' in the 2018 Channel Islands Customer Service Awards. Officer Archer received three nominations. In the most exceptional nomination, he saved a family holiday after the daughter misplaced her passport:



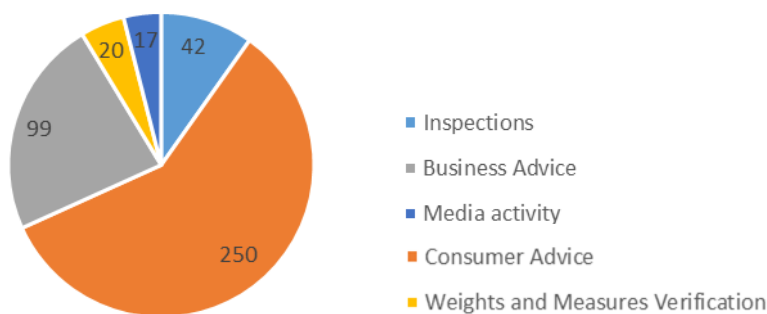
Immigration Officer Peter Archer with his Customer Service Award

"He absolutely came to the rescue, he demonstrated spectacular customer service and went above and beyond to help her. He opened the passport office [on a Saturday] and managed to create a new passport for her in a matter of a couple of hours. This is absolutely incredible - I understand it can take seven hours or more to correctly code the chip on a passport. He was so kind and patient throughout and got her smiling and laughing again. He was just amazing and we are all so very grateful to him. He was a star - an absolute hero!"

Following these particular efforts, the daughter made the last flight out of Guernsey in time to meet up with her family and make the flight to Athens.

Trading Standards

Throughout the year, Trading Standards had 428 contacts with public and businesses:



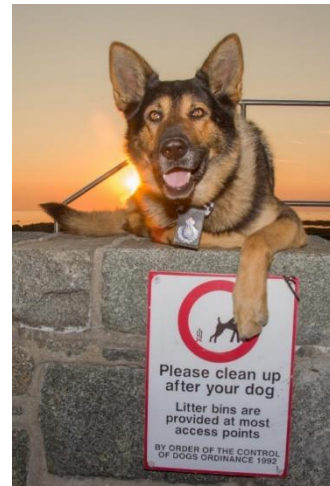
This contact involved the provision of advice and services delivered to both businesses and individuals. This included administering the Weights and Measures law: verifying measuring equipment in line with the law, providing fair trading advice, providing advice on the safety of consumer products as well as providing free, impartial and confidential consumer advice.

Alderney Support Teams

During 2018 there was a renewed effort in partnership working and early intervention in Alderney. This was achieved through continued joint efforts between law enforcement, School, Youth Commission, Social Services, Alderney GP, Health Visitors and external agencies coming together as the Alderney Support Team and the Elderly and Vulnerable Alderney Support Team. These teams meet regularly to discuss referrals and to offer external and on-island support to families and young persons, assisting in positive outcomes for the Alderney community. This partnership approach was highlighted in a two-part special by BBC Channel Islands which followed the actions of the officers involved with the Alderney Support Team.

Digital Contact

Throughout 2018 BLE continued to build on its social media presence, exploring opportunities for proactive media messaging around education and crime prevention initiatives. BLE work on an approach of social media first in an attempt to cut the distance between BLE and the community. During the year a series of video messages along with a number of other campaigns was initiated covering a variety of public safety messages covering subjects such as drink driving, the use of mobile phones when driving, home security advice and a campaign run in conjunction with Guernsey Post about Christmas presents. As part of the BLE Digital strategy, the move towards a digital contact / online reporting portal is being explored.



Police Dog Iggy reminding owners of the need to pick up after their dogs on social media

Pride

Bailiwick Law Enforcement was proud to take part in 2018's Channel Islands Pride. With sponsorship from Channel Islands Adjusters Limited, two BLE vehicles were branded with the Pride logos.



BLE support for CI Pride

Charity Aircraft Pull



The Guernsey Police team came second in the Aurigny Plane Pull in aid of the Friends of Sri Lanka and Channel Island Air Search. Only the team from Crossfit Guernsey managed to pull the 13.5 tonne ATR 72 along the 50metre courses faster, beating Guernsey Police to the top spot by less than 1 second!

Technology

Investing in technology to deliver high quality efficient law enforcement services

High Tech Crime Unit

During 2018 the High Tech Crime Unit grew with the appointment of two Digital Media Investigators in line with the objectives within the High Tech Crime Action Plan.

629 Investigations
962 Devices examined
17 Terabytes of data processed

Digital Media Investigators (DMI) support major crime, incidents, operations or any investigation that requires specialist digital investigative assistance. The DMI bridges the gap between the officer in charge and the High Tech Crime Unit. They offer tactical advice in relation to digital opportunities and assume responsibility for implementing the digital strategy in major incidents as well as offering cybercrime prevention advice to vulnerable individuals and businesses.



At work in the High Tech Crime Unit



Staff from the High Tech Crime Unit and Neighbourhood Police Team providing cybercrime prevention advice

BLE's Digital Media Investigators have formed part of a multi-agency partnership working with industry aimed at helping banking customers as well as the wider community learn about the dangers of cybercrime.

Continuous Investment in IT infrastructure

Throughout the year, BLE have continued to work with the States of Guernsey Information and Systems Services team to improve ICT capability and to drive efficiencies in process. Much of this work was coordinated through the Home Affairs IT Recovery Plan and included preparations for a hardware refresh across the whole of BLE which was planned for 2019.

The use of social media as a platform to engage and educate the public has continued to develop and forms part of the BLE Digital Strategy. This is regarded as a key component in keeping the public informed and keeping the community safe.



Standards, Performance and Development

Uphold the highest professional, ethical values and standards in service to the Bailiwick communities

Following an inspection undertaken during 2017 and 2018 Her Majesty's Inspectorate of Constabulary and Fire & Rescue Services published their Bailiwick of Guernsey Law Enforcement inspection report in 2018. The Report titled: 'An inspection of the capability and capacity of Guernsey Police and Guernsey Border Agency' said:

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“Generally, the Bailiwick of Guernsey's population is very well-served by its police force and border agency. BLE has much to be proud of, and there are many areas of work which impressed us particularly. There are also nonetheless areas where there is scope for improvement, and some where we concluded that we should make specific recommendations”

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Following the publication of the inspection report, BLE have been working on an Action Plan to address the identified recommendations and Areas for Improvement within the report.

Trading Standards

With regards to weights and measures: Trading Standards undertook 42 compliance visits, inspected 4,534 items which proved compliant, inspected 170 items which proved non-compliant and sent out in excess of 200 advice letters. 1 formal caution was signed.

External Review and Inspection

In addition to the inspection undertaken by Her Majesty's Inspectorate of Constabulary and Fire & Rescue Services, BLE was subject to a number of further external reviews. These included:

- The annual review and inspection of investigatory powers undertaken by the Investigatory Powers Commissioner
- Law Officers Chambers' File Quality Review
As part of a continuous improvement programme, file quality review is a regular item for the BLE Learning and Development Managers Meeting. In 2018 staff from the Law Officers Chambers provided a learning session to middle managers on file quality
- A peer review of the area of the Criminal Justice Unit undertaken by subject matter experts from North Yorkshire Police

Professional Standards Department

The Professional Standards Department (PSD) deals with complaints made against officers and staff. In 2018, 129 referrals were made to the team. A proactive professional standards ethos is followed with BLE to monitor key areas of organisational vulnerability and to provide feedback to enable the implementation of measures designed to protect the integrity and reputation of the organisation.

As well as undertaking a variety of audit and quality assurance activities, the team also publish a 'learning the lessons' newsletter, working with the Learning and Development team to provide guidance and to ensure that identified training needs are followed up.

Complaints Against Law Enforcement

Figures for 2017 appear in brackets.

A total of **129** (93) referrals were made to the Professional Standards Department:

- **40** (32) complaints regarding law enforcement officers or procedure
- **22** (24) internal issues of professional behaviour and standards
- **32** (12) quality of service complaints
- **35** (25) miscellaneous (very minor/informal)

Preparing for the UK's Exit from the EU - 'Brexit'

During 2018 BLE were busy making preparations in relation to the UK's exit from the EU. This involved contingency planning as well as implementing legislation, processes and new initiatives to deal with 'the new normal' operating arrangements after Brexit. Of particular note, in November, Deputy Mary Lowe, the President of the Committee for Home Affairs signed a Customs Arrangement with the UK Financial Secretary to the Treasury, Mel Stride MP. This arrangement signed between Guernsey and the UK recognises that Guernsey (along with Jersey and the Isle of Man) will be treated as part of the UK's customs area and that trade between the Island and the UK should continue, un-disrupted, without customs tariffs and new checks at the border.



Deputy Mary Lowe, President of the Committee for Home Affairs and Mel Stride, MP, UK Financial secretary to the Treasury at the signing of the Customs Arrangement

Specialist Capabilities

To provide a wide range of specialist capabilities in support of law enforcement operations and activities

BLE has wide national responsibilities including national borders and ports. The geographical isolation means considerable delay when support is required as there are no bordering counties able to swiftly deploy support. Therefore, BLE has to build in resilience and maintain many specialist skills of a much larger organisation. As such, many BLE officers and staff are trained and accredited in specialist skills in addition to those needed for their regular duties.

In 2017, PwC undertook a costing, benchmarking and prioritisation Report for the Committees for Home Affairs and Education Sport and Culture. Within this they said:

“Law Enforcement officers use a multi-hat approach and perform specialist roles alongside their main roles, including cross working between Borders and Police. This is an efficient operational model”

BLE maintain specialists in:

- Sexual Offences Investigative Techniques
- Negotiators
- NCA approved expert witnesses in Drug Trafficking
- Authorised Firearms Officers
- Specialist search and Rummage Officers
- Explosive Ordnance Disposal
- Surveillance
- Public Order
- Family Liaison Officers

A minimum of 20 operational Authorised Firearms Officers (AFOs) is required to run a 24/7 on call regime for 365 days per year.

The officers who provide this function train throughout the year to maintain a high level of skill to reach the College of Policing's National accreditation standard.

The organisation is appreciative of the efforts to maintain the skills and fitness levels required to maintain this valuable asset for the community which is delivered in addition to the officers' regular duties to provide AFO cover for the community on a 24/7/365 basis.

Although an efficient use of resources, in a small organisation the related abstractions can have disproportionate impact on operational frontline resources and therefore require careful resource management. This system does however enable BLE to provide a flexible, nimble response to meet ever changing demand.

Learning and Development

BLE's Learning and Development team delivered a variety of initial and continuous professional development training inputs across all business areas:

- 6 Police recruits graduated
- 4 Police officers confirmed in rank
- 7 GBA officers confirmed in rank
- 16 Police officers completed various tuition in Continual Professional Development.
- 12 students - Joint GBA & Police Surveillance Training

- 6 students - Tutors course
- 6 students – City & Guilds level 3 trainers for both Police and GBA
- Covert Intelligence Source Course
- Custody course (Newly promoted Sergeants – Acting and Temporary)
- Driver training
- Specialist Interview refresher training (Achieving Best Evidence/Sexual Offences Investigative Techniques /Family Liaison Officer)
- Data Protection Training (GDPR)
- Trauma risk management course (TRIM)
- National Crime Recording System training

Police Use of Firearms

*During 2018, there were **64** calls for service for the police use of firearms, of which **21** were spontaneous and **43** planned deployments, with the majority in accordance with Guernsey's response to the UK terror attacks and National Advisory messages to ensure that all Forces were recognising the increased threat and implementing high visibility protective security to provide public reassurance and to prevent and deter hostile activity.*

*There were **56** separate authorities granted, **4** refused and **4** advice only applications. Firearms officers were deployed on **55** occasions. Of the **56** authorities one related to Herm and another to Alderney.*

*There were **23** calls for service of Taser only incidents (tactical option within the National Decision Model), **8** of these were spontaneous incidents and **15** were part of a pre-planned operational contingency. Taser was not drawn or used during any of the deployments.*

Dog Teams

The Dog Teams across BLE continued to work together supporting GBA and Police staff throughout 2018. This involved passive search police dogs Duke and Brynn supporting GBA operations working to cover ports, airport arrivals, postal deliveries, freight and fishing boat searches to assist GBA colleagues. Similarly, the GBA dog team including search dogs Harley and Penny assisted the Police with searches and supported the Neighbourhood Police Team by combining efforts to carry out joint school visits, including demonstrations, organised through the Neighbourhood Police Team's schools liaison officer.

Operation Polo which was a joint Police/GBA Operation undertaken in the St Peter Port area in September 2018 utilised passive drug search dogs. Over the weekend operation, 42 persons were searched resulting in three arrests being made.

In the run-up to Alderney week, intelligence was gathered in relation to the possible importation of controlled drugs. Based on the threat assessment, a drugs dog was deployed to Alderney to support efforts in this regard.

Trauma Risk Incident Management 'TRiM'

In November 2018 BLE implemented a Trauma Risk Management Peer Support System called Trauma Risk Incident Management or 'TRiM'.



TRiM is a process which identifies those who may be more at risk for developing long term mental health issues as a result of exposure to potentially traumatic events at work. BLE has invested to initially train nine TRiM practitioners together with two managers who trained with our partner agency 'march on stress'.

Explosive Ordnance Disposal (EOD) Team

During 2018, EOD officers disposed of over a thousand rounds of ammunition that had been handed in as part of the firearms amnesty, assisted Royal Navy clearance divers in disposing of a very large British WWII parachute mine, a German depth charge and offered expert advice to the skipper of the French fishing vessel, after it had snagged a British WWII 500lb bomb. In total there were **23** calls for the EOD team in 2018.



Explosive ordnance disposal during 2018



Full airport emergency

At around 10am on 21st November, a light aircraft travelling from Bournemouth to Alderney with two people aboard was on approach to Alderney airport when it was struck by lightning, causing damage to the wing and one engine cut out. A 'Mayday' was called.

Officers attended at the pre-planned 'rendezvous' point to coordinate the emergency response. Fortunately, despite the damage, the aircraft landed safely on the grass runway. Initial investigation details were obtained for the Air Accident Investigation Branch.



Light aircraft damaged by lightning

Efficiency

To maximize our outcomes, targeting our resources to meet demand whilst delivering value-for-money law enforcement services

BLE has not been immune from recent financial pressures and have instituted a range of transformational changes to enhance efficiency and effectiveness. This process is ongoing as demands for service change. The developing areas of Public Protection and Hi-Tech Crime are examples of where BLE has made proactive efforts to address the need for increasing capability in key areas to meet growth in demand and increasing risk of harm.

Investigation Support Unit

ISU prepared 76 not guilty files that would have otherwise been returned to operational officers saving hundreds of hours of police officers time.

Demand sampling in 2018 showed that around 20% of all available operational policing time is spent dealing with matters directly related to mental health, particularly incidents where there is concern for the safety of individuals.

Improved Signposting

To reduce demand on services through improved signposting to the most appropriate services, BLE reviewed its online offering in 2018 and developed a project to refresh the [Guernsey Police website](#) and review and refresh content on www.gov.gg. The results of this review will be rolled-out through 2019.

BLE Staff Suggestion Scheme

During 2018, 21 submissions were made to the BLE staff suggestion scheme. The objective of this scheme is to encourage staff to contribute suggestions which will improve the efficiency and/or effectiveness of the organisation.

Of the 21 submissions to the BLE staff suggestion scheme made, 7 were progressed and adopted covering subject such as improvements to BLE forms, pocket guides and the implementation of the Trauma Risk Management Programme.



Trading Standards

Trading Standards undertook a large amount of scam awareness throughout the year, taking part in Scams Awareness Month as well as having stands at the West and North shows. During the year the team made 90 scam notifications as well as distributing 1,900 copies of the Guernsey version of the 'Little Book of Big Scams'. This excellent resource which is available free online includes lots of examples of common scams and advice on how to protect yourself. [Follow this link to download a copy](#) or pick one up from Trading Standards at Raymond Falla House, Longue Rue, St. Martin's.

VICTIM OF A SCAM ATTEMPT?

Call Trading Standards on 234567

If you have lost money as a result of a scam you should call Guernsey Police on 725111

Guernsey Scams Awareness

TAKE FIVE TO STOP FRAUD™

  **BAILIWICK OF GUERNSEY LAW ENFORCEMENT**  **States of Guernsey Trading Standards** www.gov.gg/scams

Awards

The BLE workforce can be surprisingly modest in recognising their achievements, not only collectively in maintaining standards, but individual acts beyond that normally expected and often unrecorded. The annual BLE awards ceremony highlights just a few of the outstanding contributions to the safety and security of the community.

Commendation

Police Constable Francesca Babbé and Police Constable David Du Port attended a domestic disturbance where a man and woman were acting agitatedly towards each other. Children were also present in the house. Officers tried to calm the situation however the couple did not respond. The man became extremely aggressive towards the officers and forcibly pushed a door into PC Babbé causing her to recoil and stumble backwards. He continued to threatening the officers and picked up a knife with a four inch serrated blade. Officers told him several times to drop the knife and calm down, but he pointed the knife at PC Babbé and moved towards her. PC Babbé believed that she was going to be stabbed and she feared for her safety.

PC Du Port deployed PAVA incapacitant spray. However, the man suddenly moved forwards, closing the kitchen door and leaving PC Babbé briefly trapped inside with the man. PC Babbé then used her incapacitant spray to gain control of the man who was then safely detained.

He was subsequently charged with assault on police, convicted and sentenced to a period of imprisonment. The incident was recorded on the officers' body worn video which was watched by the Court and admiration was expressed for their courageous conduct. PC Babbé was described as a "model of calm". The professional actions of both officers avoided any serious injury.

The Chief Officer formally commended the officers for their courage and quick thinking, in a dangerous and volatile situation involving an aggressive man armed with a knife.

Statistics

Personnel [Establishment as at 31st December 2018]

Other than where specifically indicated the figures for 2017 appear in brackets.

Police Officers

(Figures do not include acting ranks)

Chief Officer*	1 (1)
Deputy Chief Officer	1 (0)
Superintendents	2 (2)
Chief Inspectors	4 (4)
Inspectors	10 (11)
Sergeants	28 (28)
Constables	105 (100)
Total	151 (147)
	150.7 FTE

Female Police Officers	37 (36)
Male Police Officers	114 (110)

GBA Officers

(Figures do not include acting ranks)

Chief Officer*	1 (1)
Deputy Chief Officer	1 (1)
Assistant Chief Officer	1 (1)
Surveyors	3 (1)
Senior Officers	7 (7)
Higher Executive Officers	5 (2)
Officers	39 (44)
Total	56 (56)
	53.44 FTE

*Single Head of Law Enforcement

Female GBA Officers	26 (24)
Male GBA Officers	30 (32)

Civilian Support Staff

Female	48
Male	46
Total	94 (94)
	87.52 FTE (85.58)
Of the 94 Support Staff, 27 have some form of law enforcement powers, including Economic Crime Investigators and Investigation Support.	

Leavers – Police Officers

Death in Service	0 (1)
Resignations	6 (10)
Retirement	4 (2)
End of Contract	0 (0)

Leavers – GBA Officers

Death in Service	0 (0)
Resignations	4 (2)
Retirement	1 (0)
End of Contract	3 (0)

Leavers – Civilian Support Staff	
Death in Service	0
Resignations	11
Retirement	1
End of Contract	3

Joiners – **Police Officers**

Recruited	14 (15)
Net	4 (2)

Joiners – **GBA Officers**

Recruited	8 (12)
Net	0 (10)

Joiners – **Civilian Support Staff**

Recruited	18
Net	3

Special Constabulary – ‘B’ Division	
Sergeant	1 (1)
Constables	13 (18)
Total	14 (19)

Promotions – (Police Officers)

Deputy Chief Officer Nigel TAYLOR
 Superintendent Philip BREBAN
 Chief Inspector Andrew HOCKEY
 Inspector Anthony JONES
 Inspector Gregg STUART
 Sergeant Asa FLATRES
 Sergeant Russell JOHNSON
 Sergeant James TAYLOR

(Substantive ranks only)

Promotions – (GBA Officers)

Surveyor Timothy HARVEY
 Surveyor Rebecca FALLA
 Senior Investigation Officer Emma WEBB
 Senior Investigation Officer Jamie HAMILTON

Chief Officer’s Commendations

Detective Constable Julie SMITH	For her professionalism, empathy and determination in the investigation and conviction of two serious cases of child abuse.
Police Constable Francesca BABBÉ Police Constable David DU PORT	For their courage, bravery and quick thinking in a dangerous and volatile situation involving an aggressive man armed with a knife.

Recorded Crime

Total number of crimes reported = **2135** (1580*)

*N.B. To provide transparent, fair and trusted crime statistics, Law Enforcement have now fully adopted the UK crime recording standard and Home Office counting rules, the range and scope of crimes have been adjusted accordingly. Some incidents that would not have previously been recorded as a crime are now included. Therefore care should be taken when making direct comparison to previous years' totals. (Pre 2018) Also, in line with these rules, rather than listing detections, it is the outcomes of crime investigations that are now displayed. This provides a far more accurate picture of the criminal justice process. (For more information please see page 31)

Arson and Criminal Damage

Arson	17
Arson endangering life	1
Attempted criminal damage	2
Criminal damage	432
Total	452

Burglary

Burglary - inflicting grievous bodily harm	1
Burglary and attempted theft - business and community	6
Burglary and attempted theft - residential	3
Burglary and theft - business and community	46
Burglary and theft - outbuilding (residential)	5
Burglary and theft - residential	29
Burglary with intent to commit grievous bodily harm	1
Burglary with intent to steal - business and community	7
Burglary with intent to steal - dwelling	1
Burglary with intent to steal - non-dwelling	1
Burglary with intent to steal - outbuilding (residential)	3
Burglary with intent to steal - residential	4
Total	107

Drug Offences

Concerned in importing a controlled drug	1
Concerned in supply of controlled drug	7
Cultivating cannabis	3
Importing a controlled drug	11
Knowingly concerned in attempted importation of controlled drug	5
Knowingly concerned in importing a controlled drug (fraudulent evasion)	13
Knowingly importing a controlled drug (fraudulent evasion)	4
Possess controlled drug with intent to supply	5
Possession of a controlled drug	88
Supply controlled drug	3
Total	140

Fraud Offences

Fraud - by abuse of position	43
Fraud - by false representation	47
Fraud - obtaining services dishonestly	1
Theft - false accounting - falsify documents etc.	1
Uttering a forged document	1
Total	93

Miscellaneous Crimes Against Society

Attempting to pervert the course of justice - common law	3
Criminal damage - possess anything with intent to damage property	1
Criminal damage - threats to damage property	3
Criminal damage - threats to damage property and so endanger life	1
Dangerous driving	14
Driving licence - forge with intent to deceive	2
Escape from lawful custody - common law	4
Forgery	3
Intimidation of witnesses and others involved in an investigation	1
Money laundering - criminal justice - acquire proceeds of criminal conduct	1
Obscene pubs. - distributing indecent photographs of children	1
Obscene pubs. - make for trade, distribution etc.	1
Obscene pubs. - possess indecent image of child under 16	7
Obscene pubs. - possess indecent photograph of child under 16	2
Obscene pubs. - taking or making indecent photographs of children	2
Pervert the course of justice - common law	4
Post - send indecent, menacing or threatening items in the post	1
Prison - attempt to convey letter or thing into prison	1
Telecoms - use network to send grossly offensive message/matter	3
Telecoms - use network to send indecent message/matter	1
Telecoms - use network to send menacing message/matter	2
Theft - going equipped for burglary	1
Theft - handling stolen goods (receiving)	1
Theft - obtaining property by deception	2
Total	62

Possession of Weapons

Firearms - fail to comply with condition relative to prohibited weapons	1
Firearms - possess firearm without certificate	1
Firearms - possess prohibited weapon	2
Offensive weapon - possess article with blade or point in a public place	4
Offensive weapon - possess article with blade or point on school premises	1
Offensive weapon - possess offensive weapon in a public place	14
Total	23

Public Order Offences

Public order - affray	5
Public order - fear or provocation of violence by words or behaviour	10
Public order - use threatening/abusive/insulting words or behaviour	12
Total	27

Robbery

Theft - robbery	1
Total	1

Sexual Offences

Buggery	4
Gross indecency with or toward a child (boy)	2
Incite child to commit act of gross indecency (girl)	2
Indecent assault on female adult (17 years and above)	25
Indecent assault on female child (under 14 years)	14
Indecent assault on female young person (14 - 17 yrs)	6
Indecent assault on male adult (17 years and above)	1
Indecent assault on male child (under 14 years)	4
Indecent assault on male young person (14 - 17 yrs)	4
Indecent exposure	2
Intercourse with girl under 13	1
Intercourse with girl under 16	5
Rape	40
Total	110

Theft

Blackmail	2
Making off without payment	5
Shoplifting	81
Taking a pedal cycle without authority	21
Theft (unclassified - including thing in action and by finding)	133
Theft by employee	10
Theft from dwelling	23
Theft from person	6
Theft of cycle	53
Theft of fixture by tenant	1
Walk-in theft	1
Total	336

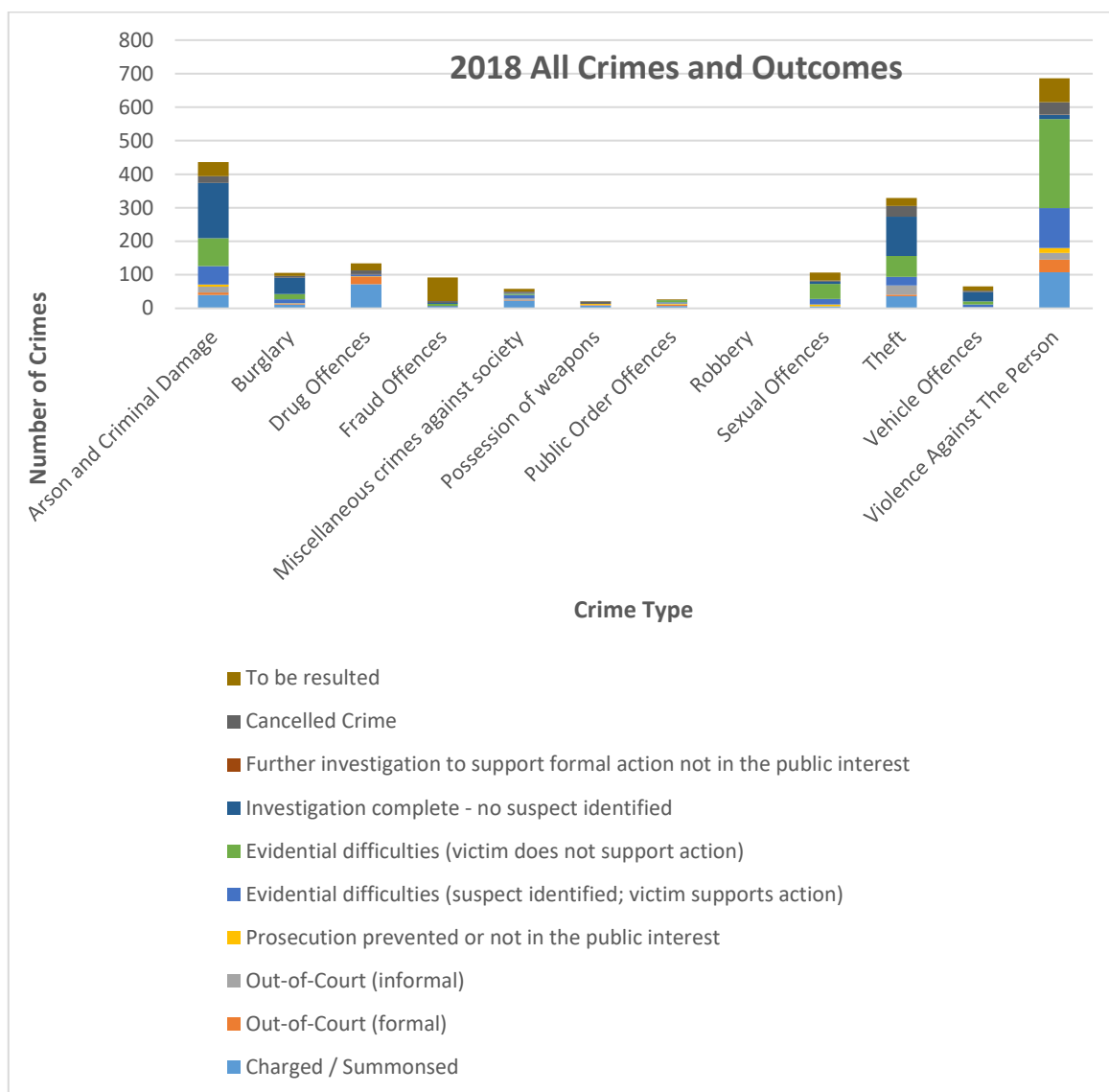
Vehicle Offences

Tampering with vehicle (brakes or other mechanism)	1
Theft - taking conveyance without authority	30
Theft - theft from vehicle	29
Theft - theft of vehicle	9
Total	69

Violence Against The Person

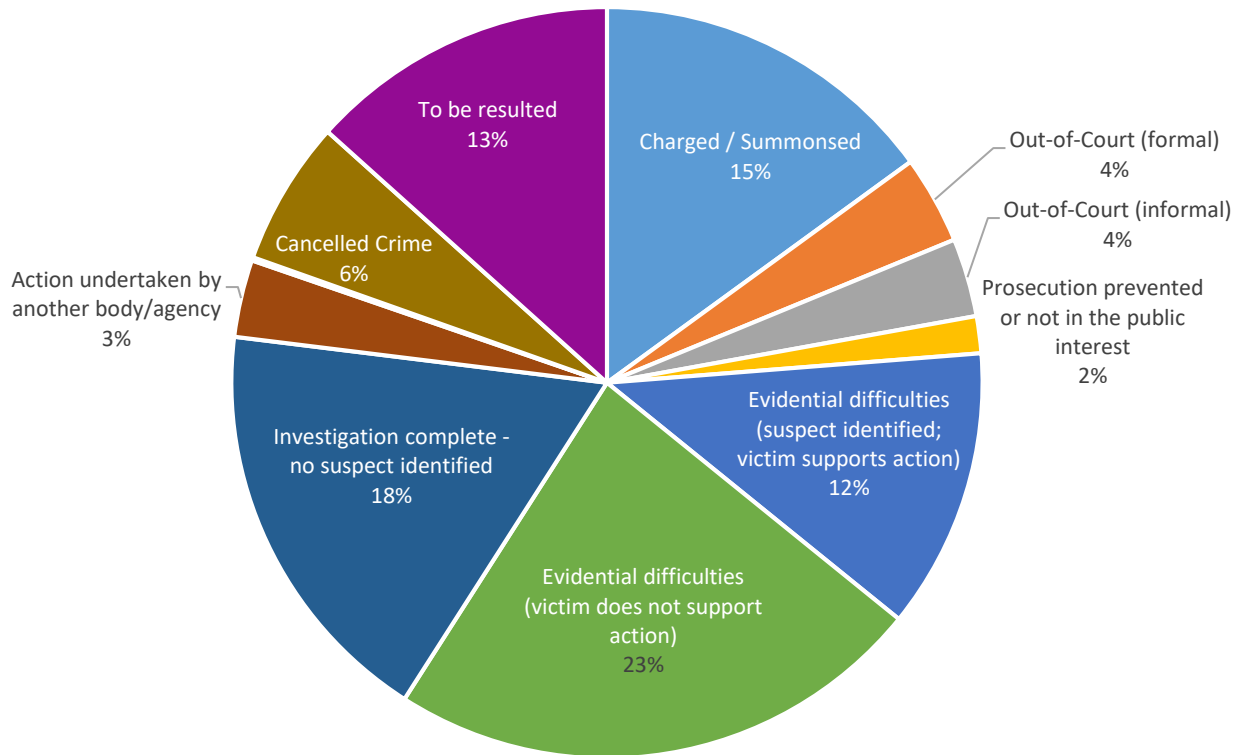
Abortion - procure means to cause abortion	1
Assault - common assault on adult	415
Assault - common assault on child or young person (under 17)	94
Assault - threat to kill	25
Assault - unlawful grievous bodily harm	3
Assault - unlawful grievous bodily harm with intent	2
Assault - unlawful wounding	3
Assault - unlawful wounding with intent	2
Cruelty to children & young persons (under 16yrs)	1
Harassment - breach of injunction	2
Harassment - conduct amounting to harassment	116
Harassment - fear of violence	5
Police officer – assault on police officer	46
Total	715

Crime Type	Charge / Summons	Out-of-Court (formal)	Out-of-Court (informal)	Prosecution prevented or not in the public interest	Evidential difficulties (suspect identified; victim supports action)
Arson and Criminal Damage	40	7	18	6	55
Burglary	12	1	1	1	12
Drug Offences	72	23	-	1	4
Fraud Offences	4	-	-	-	3
Misc. crimes against society	23	2	3	1	11
Possession of weapons	8	2	1	2	-
Public Order Offences	7	4	1	2	4
Robbery	1	-	-	-	-
Sexual Offences	6	-	-	6	16
Theft	36	5	27	-	26
Vehicle Offences	3	-	1	-	8
Violence Against The Person	108	37	20	15	119
All Crimes	320	81	72	34	258



Evidential difficulties (victim does not support action)	Investigation complete - no suspect identified	Action undertaken by another body/agency	Further investigation to support formal action not in the public interest	Cancelled Crime	To be resulted	TOTAL
83	165	16	-	20	42	452
16	48	1	-	6	9	107
-	1	6	1	11	21	140
6	3	1	-	6	70	93
4	2	4	1	3	8	62
-	-	1	-	8	1	23
6	-	-	-	1	2	27
-	-	-	-	-	-	1
45	6	3	-	4	24	110
62	117	7	-	32	24	336
9	27	3	-	5	13	69
265	13	29	1	37	71	715
496	382	71	3	133	285	2135

2018 All Crimes and Outcomes



Offences Reported

Animals	8
Attempt to prevent the course of justice	5
Bail – fail to answer	43
Breach of court order	24
Breach of matrimonial injunction	16
Children Law	2
Court offences - contempt, fail to attend	5
Customs	5
Data protection	11
Environment Dept – fail to comply with compliance notice	4
Firearms	8
Food business	32
Health & safety at work	2
Housing – all offences	3
Install/use television without a licence	17
Liquor – consume/possess in public place whilst under 18	2
Liquor licensing – all other offences	12
Police Officer – obstruct / resist / impersonate	49
Prohibited and one way street	7
Provisional licence	52
Public order – non crime offences	293
Racial hatred	2
Refuse and litter	6
Right to work offences	4
RIPL – fail to disclose information	7
Small unmanned aircraft (drone)	1
States Insurance	2
Supplementary benefit	10
Waste police time	2

Traffic Offences

Brakes – m/v	3
Brakes – pedal cycle	2
Crash helmet – not worn	7
Danger of damage to persons/property	18
Drink drive – all offences	138
Disc parking	850
Driving of vehicle using mobile phone	14
Driving licence	123
Driving on the footpath	5
Driving whilst disqualified	9
Driving without due care and attention	110
Dropping effects	1
Fail to give required particulars after road traffic accident	2
Fail to give way	23
Fail to register m/v	1
Fail to report accident	10
Fail to stop after accident	26
Fail to stop when ordered by police officer	5
Motor vehicle – defect or no wipers	1
Motor vehicle – with defective windscreen	1

Number plate	13
Obstruction	3
Parking	111
Pillion passenger	3
Registration book	12
Seat belts	9
Speeding	203
Third party insurance	235
Traffic lights	17
Traffic sign	180
Tyres	9
Vehicle carrying load in excess of that on the plate	4
Vehicle lighting	35
Vehicle noise	1

Vehicular collisions

Total number reported– **361**

Injuries:

Fatal – **0**

Serious* – **7**

Slight – **119**

*Classification: Serious Injury

Pedestrian – **3**

Driver or Rider – **4**

Verbal Cautions – A total of **291** (362) verbal cautions were issued for various traffic offences.

Fixed Penalty Notices 2018

Total issued - Traffic and non-traffic offences	14,504 (15,634)
--	------------------------

Band A (£40)	13,151
Band B (£70)	1,223
Band C (£100)	130

Tickets paid within 7 days (£10 discount)	8,960
Tickets paid after 7 days	5,297
Prosecution / Withdrawn / Outstanding	946

(These totals include some notices issued in 2017 and paid in 2018)

Alderney

Crime (Alderney)

Assault	15
Criminal damage	23
Dangerous driving	1
Drugs	3
Fraud	1
Obscene publications	2
Sexual Offences	4
Telecoms	1
Theft	9

Offences (Alderney)

Drink driving	5
Drive on restricted footpath	1
Drive without reasonable consideration	1
Liquor Licence - disorderly	1
Reckless driving	1
Third party insurance	1
Fail to comply with traffic sign	1

Information regarding crime statistics

In 2018 Bailiwick of Guernsey Law Enforcement adopted the National Crime Recording Standard (NCRS). Since then BLE have logged crimes in accordance with this national standard and the Home Office Counting Rules (HOCR).¹

The aims of the NCRS are:

- To promote accurate and consistent crime recording between police forces; and
- To take a victim oriented approach to crime recording

NCRS is based in applying legal definitions of crime to victim's reports. Complying with NCRS is central to the HOCR for Recorded Crime which ensure that crimes are recorded consistently. HOCR provide a national standard for the recording and counting of 'notifiable' offences recorded by police forces in England and Wales (known as 'recorded crime').

BLE comply with the NCRS as far as possible, noting that some deviations are required due to differences between UK Law and local legislation and criminal justice policy. It is acknowledged that there are some differences in Bailiwick of Guernsey legislation, as compared to UK legislation. When following HOCR, where there is a difference in the crime, the most similar UK alternative will be selected. For example, where there is a crime of assault, UK legislation defines four options: 'Common Assault', 'Actual Bodily Harm', 'Grievous Bodily Harm' and 'Wounding' whereas in Bailiwick of Guernsey legislation, there is no 'Actual Bodily Harm'. In this example, the crime would be assigned according to its severity using the options available within Bailiwick of

¹ Further information on decisions around when a crime should be recorded is provided in the National Crime Recording Standard. Full definitions of different types of crime recorded can be found here: Home Office Counting Rules

Guernsey legislation. Similarly, where NCRS makes frequent reference to the Crown Prosecution Service, in Bailiwick of Guernsey terms, this would be substituted for 'Law Officers of the Crown'.

Crime is recorded by BLE in order to:

- ensure that victims of crime receive the service they expect and deserve;
- prioritise effective investigation of crime in keeping with national standards and the College of Policing's Code of Ethics;
- inform the public of the scale, scope and risk of crime in their local communities;
- allow Law Enforcement and local partners to build intelligence on crime and criminal behaviour necessary for an efficient and effective response;
- enable Government, Law Enforcement and their partners to understand the extent of demands made on them and the associated costs of service delivery; and
- inform the development of Government policy to reduce crime and to establish whether those policies are effective.

The importance of these objectives, and in particular the need for the public and victims of crime to have confidence in the police response when they report a crime, makes it imperative that crimes are recorded consistently and accurately.

The statistics use the full outcomes framework, replacing the previous narrow focus on 'detections' (the number of cases resolved with a charge or caution etc.). This new framework provides greater transparency on how all crimes recorded are dealt with. The previous method of providing statistics on 'detections' gave a partial picture of the work undertaken to investigate and resolve crime. This resulted in performance targets, which risked driving perverse crime recording decisions and may have undermined the victim-focused approach set out in the crime recording standard.²

It should be noted that not all offences recorded in the year ending 31 December 2018 have been assigned final outcomes as they may still be under investigation.

When comparing crime data over time it is important to consider the broader context and changing crime caseloads. In adopting the National Crime Recording Standard, BLE staff have been trained to ensure compliance – this has had the knock-on effect of increased caseloads as more crimes are (correctly) recorded than in previous years. In addition, it is thought that more victims of sexual offences and domestic abuse have been willing to come forward to report crimes than has happened in the past.

As a result, the volume of the crime caseload being dealt with has grown. In addition, there is evidence to suggest that crime mix has changed in recent years with rising numbers of complex crimes like sexual abuse, child abuse and domestic abuse. The increasing volume of digital evidence (which may require more intensive work to investigate) across a wide spectrum of offences from harassment to sexual offences may also be an issue. At the same time, under financial pressure, policies have been adopted to prioritise the use of investigative resources appropriately. These factors impact on the distribution of outcomes.

² <https://www.gov.uk/government/publications/counting-rules-for-recorded-crime>

Custody

Number of custody records = **1,347** (1397)

Number of those arrested readily identified as being under the influence of alcohol = **514** (490)

Sudden Deaths

Inquiries made into the circumstances surrounding sudden or unnatural deaths in 2018.

Total investigations	63
Death certificate	24
<i>Following post mortem</i>	
Natural causes	28
<i>Following inquest</i>	
Suicide	5
Accidental death	3
Industrial disease	1
Pending further enquiries	2

Professional Standards

A total of **129** (93) referrals were made to the Professional Standards Department:

- **40** (32) complaints regarding law enforcement officers or procedure
- **22** (24) internal issues of professional behaviour and standards
- **32** (12) quality of service complaints
- **35** (25) miscellaneous (very minor/informal)

Results

- **0** misconduct hearings
- **1** misconduct meeting resulted in a written warning
- **27** complaints subject to management action
- **71** no further action
- **30** ongoing

Guernsey Police Complaints Commission

- **3** complaints were referred to the Guernsey Police Complaints Commission to supervise

Note: Miscellaneous matters include enquiries from the public or partner agencies concerning matters that are resolved quickly without the need to record a complaint or quality of service issue. The department is also tasked with identifying organisational learning and best practice and this is communicated across all of Law Enforcement.

Police Use of Firearms

Firearm deployments	64 (61)
Incidents where police firearm discharged	0
Taser only deployments	23 (28)
Incidents where police Taser discharged	0

Firearm Licensing

Firearms Certificates

Current Certificates	355 (352)
Granted	19 (32)
Renewed	93 (196)
Revoked	0 (0)
Varied	92 (100)
Cancelled / Surrendered	00

Shotguns Certificates

Current certificates	673 (683)
Granted	18 (10)
Renewed	179 (214)
Revoked	4 (1)
Varied	102 (68)
Cancelled / Surrendered	24

Security check visits = **154**

Section 20 Certificates = **107** (Shotgun certificate holders only - possession of a loaded weapon in a public place)

Temporary Permits

Section 10 (possession by a local resident) = **24**

Section 16 (possession by a visitor) = **63**

The number of registered Firearms Dealers at 31/12/18 = **14** (14)

There have been no reports of lost or stolen shotguns or firearms.

Drug Seizures 2018

	Seizures	Weight/Units	Value
Cocaine (Powder)	3	2.03g	£253.75
Cocaine (Crack)	2	15.93g	£3,982.50
Cocaine (Rock)	1	0.43g	£107.50
Heroin	2	2.00g	£900.00
MDMA (Ecstasy) (Tablet)	4	26.5 units	£463.75
MDMA (Ecstasy) (Powder)	7	67.18g	£6,046.20
Cannabis Oil	1	5.01ml	£200.40
Class A TOTAL	20		£11,954.10
Amphetamine (Powder)	1	52.20g	£3,393.00
Cannabis Plant/weight	1	1 unit	-
Cannabis Resin	19	5,108.13g	£127,703.25
Herbal Cannabis	44	306.01g	£7,650.25
CBD (Liquid)	12	741.50ml	*£481.98
CBD (Pills/Capsules)	5	899	*£269.70
Class B TOTAL	82		£139,498.18
Steroids	6	4,274	*£5,342.50
Steroids (Vials)	9	343.04	*£1,269.25
Other Class C Medication	3	43 units	** £86.00
Diazepam	10	259 units	** £518.00
Class C TOTAL	28		£7,215.75
OVERALL TOTALS	130		£158,668.03

*Street price unknown, amounts from research and clarification from Drugs Expert Witness

** Amounts based on a street price of £2 per tablet – Drugs Expert Witness

Other Notable Seizures

This relates to goods that were improperly imported, subject to a restriction or prohibition or dealt with due to a legislative infraction.

Commodity	Seizures
Revenue Goods	116
Cash	9
Prescription-only Medicines, Unlicensed Drugs & Medicinal Products	21
Miscellaneous Goods improperly imported	4
Animal and Animal Products	0
Vehicles/Vessels	0
Emerging Drugs of Concern & Synthetic Cannabinoids	1
Other - Counterfeit Goods	1
Firearms / Explosives and Offensive Weapons	3
TOTALS	155

Excise and Import Duties Revenue Income

The figures below represent Guernsey and Alderney excise and import duties volumes and income for the period 1st January to 31st December 2018. Comparisons are made with the 2017 figures for the same period.

	2017		2018		CHANGE	
	VOL Lts or kgs	£	VOL Lts or kgs	£	VOL	£
Spirits	297,988	3,376,281	307,929	3,699,881	3.3%	9.6%
Wine	2,260,416	5,450,904	2,143,511	5,433,481	-5.2%	-0.3%
Tobacco	22,993	7,116,136	23,624	7,908,418	2.7%	11.1%
Beer	4,463,932	3,406,602	4,635,494	3,722,017	3.8%	9.3%
Cider	1,063,476	822,840	1,141,715	920,013	7.4%	11.8%
Fuel*	30,340,669	19,431,074	29,983,875	20,211,667	-1.2%	4.0%
Import Duty	Ad valorem	1,648,834	Ad valorem	2,090,427		26.8%
TOTALS		41,252,670		43,985,904		6.6%

* Fuel Breakdown	Litres
Diesel (road use)	10,368,819
Petrol	19,268,318
Petrol (marine use)	346,738

Stop and Search (Police) [Section 1 - 6]

Police Powers and Criminal Evidence (Bailiwick of Guernsey) Law 2003

	Drugs	Stolen articles	Firearms	Offensive weapons	Prohibited articles (going equipped)	Arrests from searches
Jan	15	5	0	0	1	0
Feb	37	6	0	1	0	2
Mar	28	3	0	1	0	1
Apr	26	5	0	7	2	4
May	20	4	0	2	2	3
Jun	10	2	0	1	3	0
Jul	65	6	0	2	2	1
Aug	26	8	0	8	5	3
Sep	29	1	0	2	8	5
Oct	23	11	0	3	0	0
Nov	18	1	0	2	1	0
Dec	8	3	0	2	0	3

Stop and Search in Anticipation of Violence [section 3] number of authorities issued = **0**

Road Checks [Section 5 & 6] - Number of Road Checks = **0**

Records of Detention [Section 58 (1) (a)] - The number of persons kept in Police/GBA detention for more than 24 hours and released without charge = **1**

Warrants of further Detention [Section 58 (1) (b) & (1) (c) - (i) - (ii) - (iii)]

No	Period of further detention authorised	Period spent in Police detention on its authority	Charged or Released without charge	Custody ref
1	7hrs	3hrs	Charged	C00002328

Intimate Searches in Police Detention [Section 63 (13) (14)]

Number of searches conducted by a suitably qualified person	Number of searches not so conducted but conducted in their presence	The result of the searches carried out
0	0	0

[Section 63 (13) (15)]

Number of drug offence intimate searches	The result of the searches carried out
0	0

Strip Searches in Police Detention [Billet D'Etat 2005]

	Number of Searches	Age under 17	Age 17 - 24	Age 25 - 34	Age 35 - 44	Age 45 +
Male	53	2	21	20	5	5
Female	10	1	3	3	1	2

GBA Searches Sections 36 and 62

Police Powers and Criminal Evidence (Bailiwick of Guernsey) Law, 2003

	Search Type			
	Rub-down	Strip	Intimate	
January	5	1	0	6
February	2	1	0	3
March	2	3	0	5
April	8	2	0	10
May	8	0	0	8
June	8	2	0	10
July	4	1	0	5
August	2	3	0	5
September	2	4	0	6
October	1	2	0	3
November	3	1	0	4
December	1	1	0	2
TOTAL	46	21	0	67

Breakdown of all Strip Searches Undertaken 2018 under Section 36

	No. of searches	Juvenile	17 – 24	25 – 34	35 – 44	45+	Referred for Prosecution
Male	18	0	7	6	3	2	15
Female	3	0	1	0	1	1	2
TOTAL	21	0	8	6	4	3	17 (81%)

Breakdown of all Rub Down Searches Undertaken 2018 under Section 36

	No. of searches	Juvenile	17 – 24	25 – 34	35 – 44	45+	Referred for Prosecution
Male	18	0	2	7	4	5	13
Female	3	0	0	1	1	1	0
TOTAL	21	0	2	8	5	6	13 (62%)

Breakdown of all Strip Searches Undertaken 2018 under Section 62

	No. of searches	Juvenile	17 – 24	25 – 34	35 – 44	45+
Male	2	0	2	0	0	0
Female	0	0	0	0	0	0
TOTAL	2	0	2	0	0	0

Breakdown of all Rub Down Searches Undertaken 2018 under Section 62

	No. of searches	Juvenile	17 – 24	25 – 34	35 – 44	45+
Male	23	0	5	10	4	4
Female	8	0	1	2	2	3
TOTAL	31	0	6	12	6	7

Search of Person

Record of searches conducted under the provisions of the Customs and Excise (General Provisions) (Bailiwick of Guernsey) Law, 1972 Section 72.

	Search Type 2018			TOTAL
	Rub-down	Strip	Intimate	
January	0	4	0	4
February	0	4	0	4
March	0	7	0	7
April	0	8	0	8
May	0	8	0	8
June	0	5	0	5
July	1	2	0	3
August	0	7	0	7
September	0	11	0	11
October	1	5	0	6
November	0	2	0	2
December	0	2	0	2
TOTAL	2	65	0	67

Breakdown of all Strip Searches Undertaken 2018 under Section 72

	No. of searches	Juvenile	17 – 24	25 – 34	35 – 44	45+	Offences Identified or Investigated
Male	59	0	13	27	10	9	18
Female	8	0	3	1	2	2	1
TOTAL	67	0	16	28	12	11	19 (28%)

Breakdown of all Rub Down Searches Undertaken 2018 under Section 72

	No. of searches	Juvenile	17 – 24	25 – 34	35 – 44	45+	Offences Identified or Investigated
Male	2	0	0	0	1	1	0
Female	0	0	0	0	0	0	0
TOTAL	2	0	0	0	1	1	0

Breakdown of all Rub Down Searches Undertaken 2018 – Other Legislation

	No. of searches	Juvenile	17 – 24	25 – 34	35 – 44	45+	Offences Identified or Investigated
Forfeiture of Money	2	0	0	0	1	1	0
Misuse of Drugs	2	0	0	1	1	0	0
TOTAL	4	0	0	1	2	1	0

Breakdown of all Intimate Searches Undertaken 2018

	No. of searches	Juvenile	17 – 24	25 – 34	35 – 44	45+	Offences Identified or Investigated
Male	0	0	0	0	0	0	0
Female	0	0	0	0	0	0	0
TOTAL	0	0	0	0	0	0	0



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